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March 1, 2010

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**VIA ELECTRONIC DELIVERY**

Marlene H. Dortch, Secretary  
Federal Communications Commission  
445 12th Street, SW  
Room TWA325  
Washington, DC 20554

**Re: Notice of *Ex Parte* Presentation  
ET Docket Nos. 04-186, 02-380; GN Docket No. 09-51**

Dear Ms. Dortch:

On February 26, 2010, Joseph M. Sandri, Jr., Senior Vice President of Government and Regulatory Affairs for FiberTower Corporation ("FiberTower"); Richard Engelman, Director, Spectrum Resources-Government Affairs, Sprint Nextel Corporation ("Sprint Nextel"); Caressa D. Bennet of Bennet & Bennet, PLLC, General Counsel for the Rural Telecommunications Group, Inc. ("RTG"); David Fritz, RTG member; Karen Reidy, Vice President, Regulatory Affairs, COMPTel; Fred Campbell, President and CEO, Wireless Communications Association International ("WCAI"); and Michele C. Farquhar of Hogan & Hartson, LLP, Counsel to Sprint Nextel and Special Counsel to FiberTower and RTG, met with Bruce Gottlieb, Chief Counsel and Senior Legal Advisor to FCC Chairman Genachowski.

During the meeting, the representatives discussed the attached one-page summary of their positions in this proceeding as well as their Request for Expedited Consideration of their Petition for Reconsideration, filed in this proceeding on July 14, 2009 and the attached slides and revised proposed technical rules for point-to-point fixed licensed use of the TV Bands White Spaces ("White Spaces"). The parties highlighted the urgent need for the Commission to act immediately to permit point-to-point fixed licensed use of a portion of the vacant White Spaces channels to provide dramatically more cost-effective backhaul options and facilitate the goals of the broadband stimulus funding programs. The parties noted that often 15-to-45 vacant channels exist throughout rural areas, and reiterated their proposal to allow licensing for fixed use on UHF TV Channels 21-35 and 39-51 of: (1) up to six vacant White Spaces channels second or greater

adjacent to a TV broadcast station in rural counties; and (2) any vacant White Spaces channels third or greater adjacent to a TV broadcast station in all counties.

Pursuant to Section 1.1206 of the Commission's rules, this letter is being filed via ECFS with your office.

Respectfully submitted,

/s/ Michele C. Farquhar

Michele C. Farquhar  
Counsel to Sprint Nextel Corporation  
Special Counsel to FiberTower Corporation  
and Rural Telecommunications Group, Inc.

cc: Bruce Gottlieb

## **PROPOSAL FOR LIMITED FIXED LICENSED POINT-TO-POINT USE OF THE TV WHITE SPACES FOR BACKHAUL TO RURAL AREAS**

**Summary:** Approximately 15 to 45 or more TV white spaces channels lay fallow in rural areas. The FCC should authorize limited fixed licensed point-to-point use of the TV “White Spaces” on UHF TV Channels 21-35 and 39-51 for:

- (1) Up to six vacant TV White Spaces channels second or greater adjacent to a TV broadcast station in rural counties; and
- (2) Any vacant TV White Spaces channels third or greater adjacent to a TV broadcast station in all counties.

**Expedited Action Needed:** To enhance BTOP and BIP program efforts to stimulate broadband access in rural areas, the FCC should adopt this narrow proposal on an expedited basis, and before the March 15 application deadline. This will assist BTOP and BIP applicants seeking to deploy far more cost-effective middle mile infrastructure in unserved and underserved areas.

**Benefits:** Authorizing up to six vacant TV channels would bring many public interest benefits:

- ***Increased Rural Broadband Deployment.*** Backhaul infrastructure must be built before consumers can benefit from innovative new unlicensed and licensed broadband networks and devices; this narrow proposal provides urgently needed, cost-effective “middle mile” backhaul.
- ***Dramatically Lower Backhaul Costs.*** The favorable propagation characteristics of the TV White Spaces, as well as the readily available small lightweight antennas for the band, would reduce the middle mile backhaul and transport costs by as much as 80-90% in rural areas.<sup>1</sup>
- ***Readily Available Fixed Link Equipment and Licensing Scheme.*** More than 300 fixed links are already licensed and installed in the TV Bands under the existing Part 74 Broadcast Auxiliary Service (“BAS”) rules; the longstanding use of these frequencies for BAS point-to-point links (some of which are 50-80 miles long or more) ensures the immediate, off-the-shelf availability of point-to-point equipment for backhaul use in TV Channels 21-35 and 39-51. The FCC could amend Part 101 or Part 74 to license non-broadcast fixed link users in the band.
- ***Numerous Vacant TV Channels Available in Rural Areas.*** TV White Spaces channels are widely available in rural unserved and underserved areas, with approximately 15 to 45 or more channels lying fallow in these areas. This narrow proposal would only authorize fixed licensed use on up to six of these channels, permitting many other uses. By contrast, very few additional links are available even in rural areas in the heavily used 6 GHz band.
- ***Protection of Incumbents and New Unlicensed Users.*** The limited number of new licensed point-to-point systems could operate without causing harmful interference to the many incumbent users in the TV Bands, and licensed use allows far greater certainty and accountability to those incumbents. Numerous vacant channels exist in the band for unlicensed users, and unlicensed devices could still operate on channels designated for fixed licensed use, subject to the normal protections afforded to licensed users when operational.
- ***Broadcast Repacking Already Contemplated.*** This narrow proposal only provides for use on a limited number of vacant channels, no matter how they are organized, and would not preclude or require waiting for any broadcast repacking or channel modification proposals.

<sup>1</sup> For example, a 75-mile or longer wireless backhaul link could be constructed at a cost of \$100,000-200,000 using two small lightweight antennas; covering the same distance using 3.65 GHz, 6 GHz, or higher-frequency spectrum would require up to four relay towers and a total of ten six-foot diameter dish antennas, costing \$3 million or more.

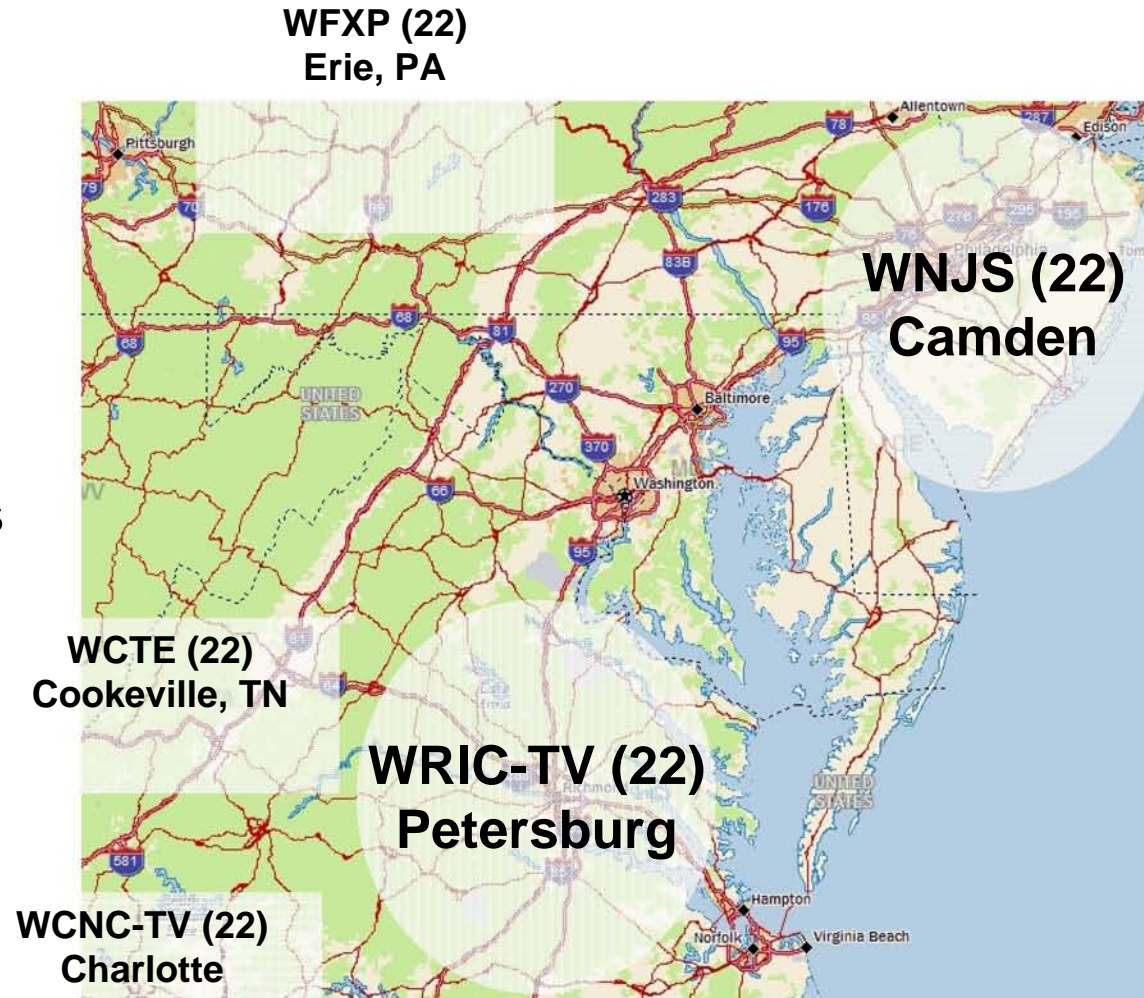
# *Licensed, Fixed Use of the **TV White Spaces***

*February 26, 2010*



# *What is TV White Space?*

- TV stations **must** operate at minimum separation distances to avoid interference
- TV “White Space” exists on frequencies and in locations where TV stations and other operations in the TV bands do not transmit



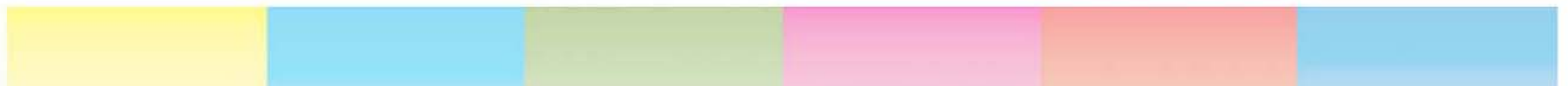
*TV stations on Channel 22 near Washington, D.C.*



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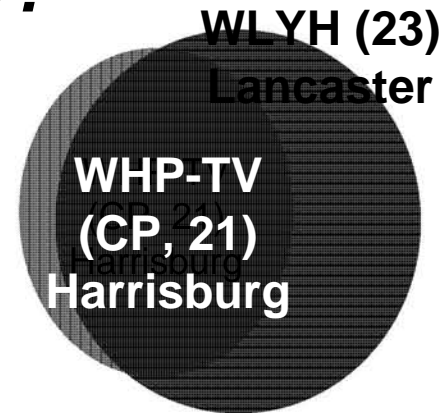
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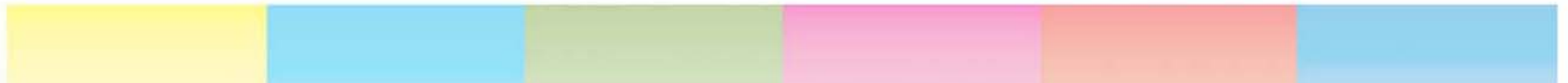


# *What is TV White Space?*

- TV station co-channel and adjacent channels must be protected
  - 1,785 TV stations nationwide

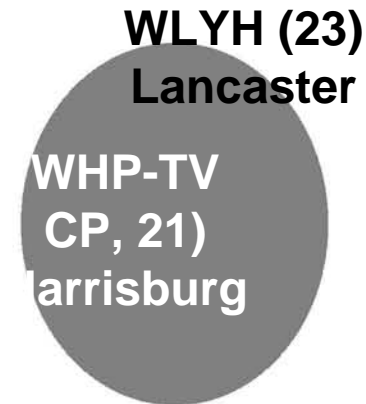


*TV stations on Channels 21-23 near Washington, D.C.*

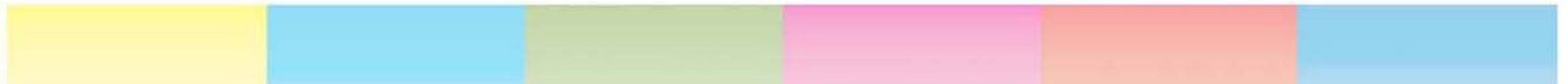


# *What is currently in TV White Space?*

- TV station co-channel and adjacent channels must be protected
  - 1,785 TV stations nationwide
  - 2,939 Class A and LPTV stations
  - 4,391 TV Translators
- Approx. 300 broadcast auxiliary fixed links
- Cable TV head ends
- Land mobile radio services in 13 markets
- Offshore radiotelephone service along Gulf of Mexico
- Medical telemetry devices on TV channel 37
- Wireless microphones
- Soon, unlicensed TV band devices



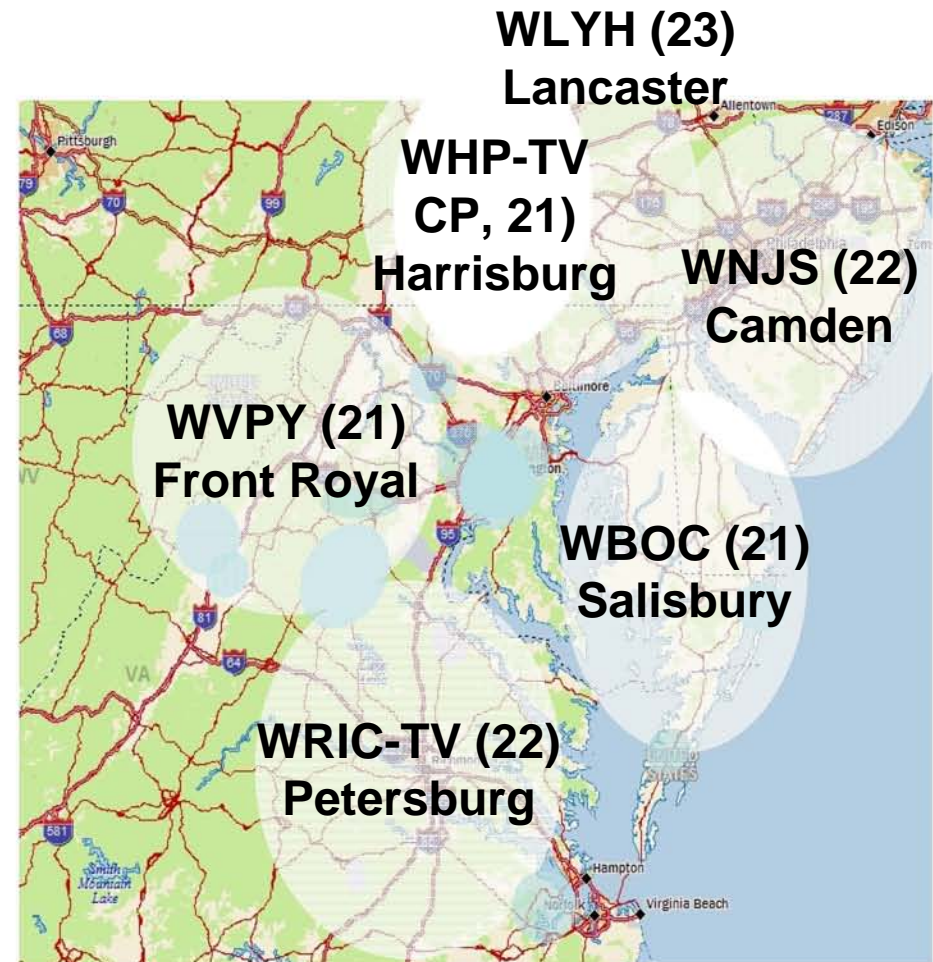
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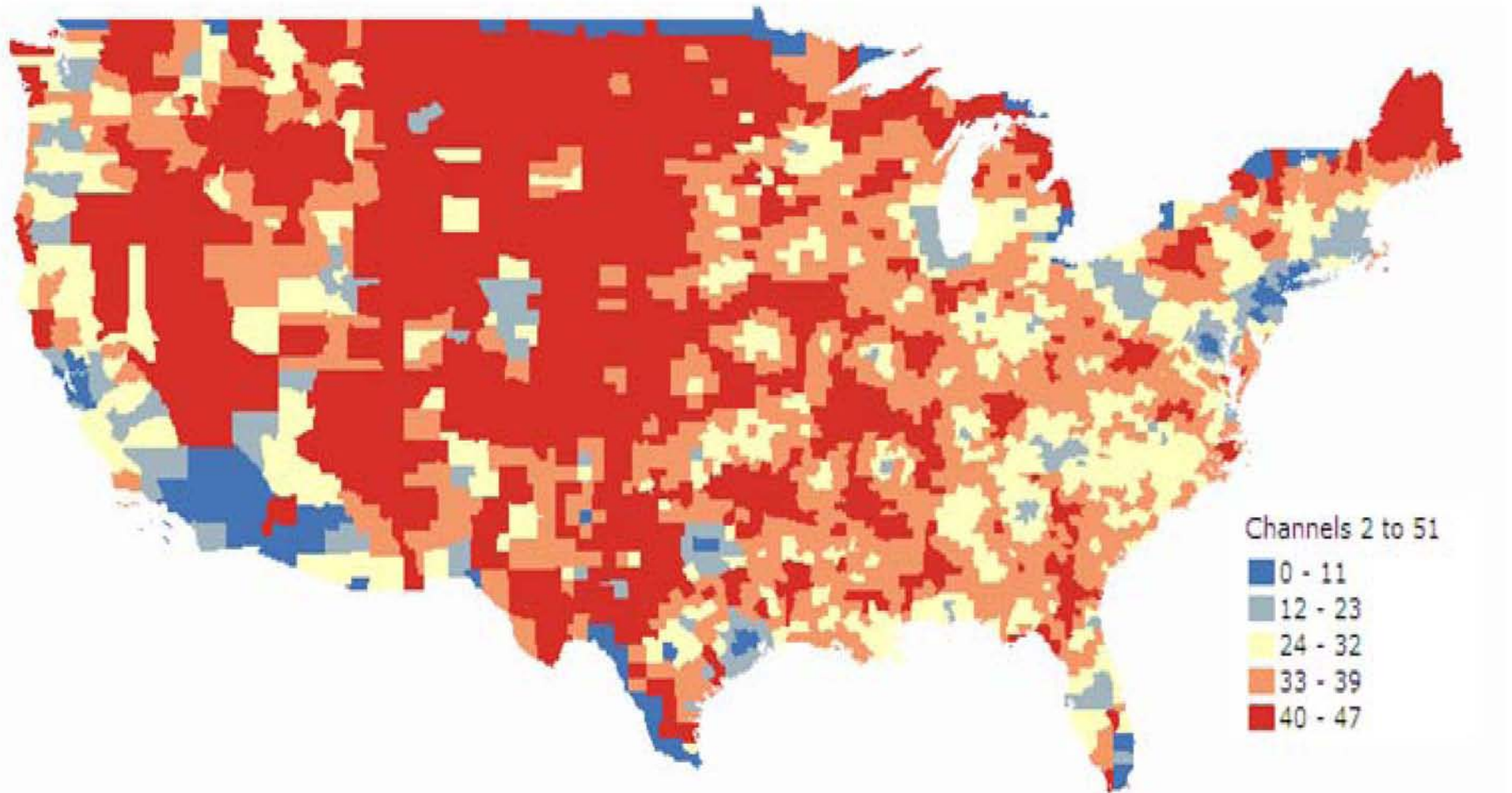
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*TV stations on Channels 21-23 near Washington, D.C.*

# *How Much TV White Space Exists?*

## White Space Availability by County

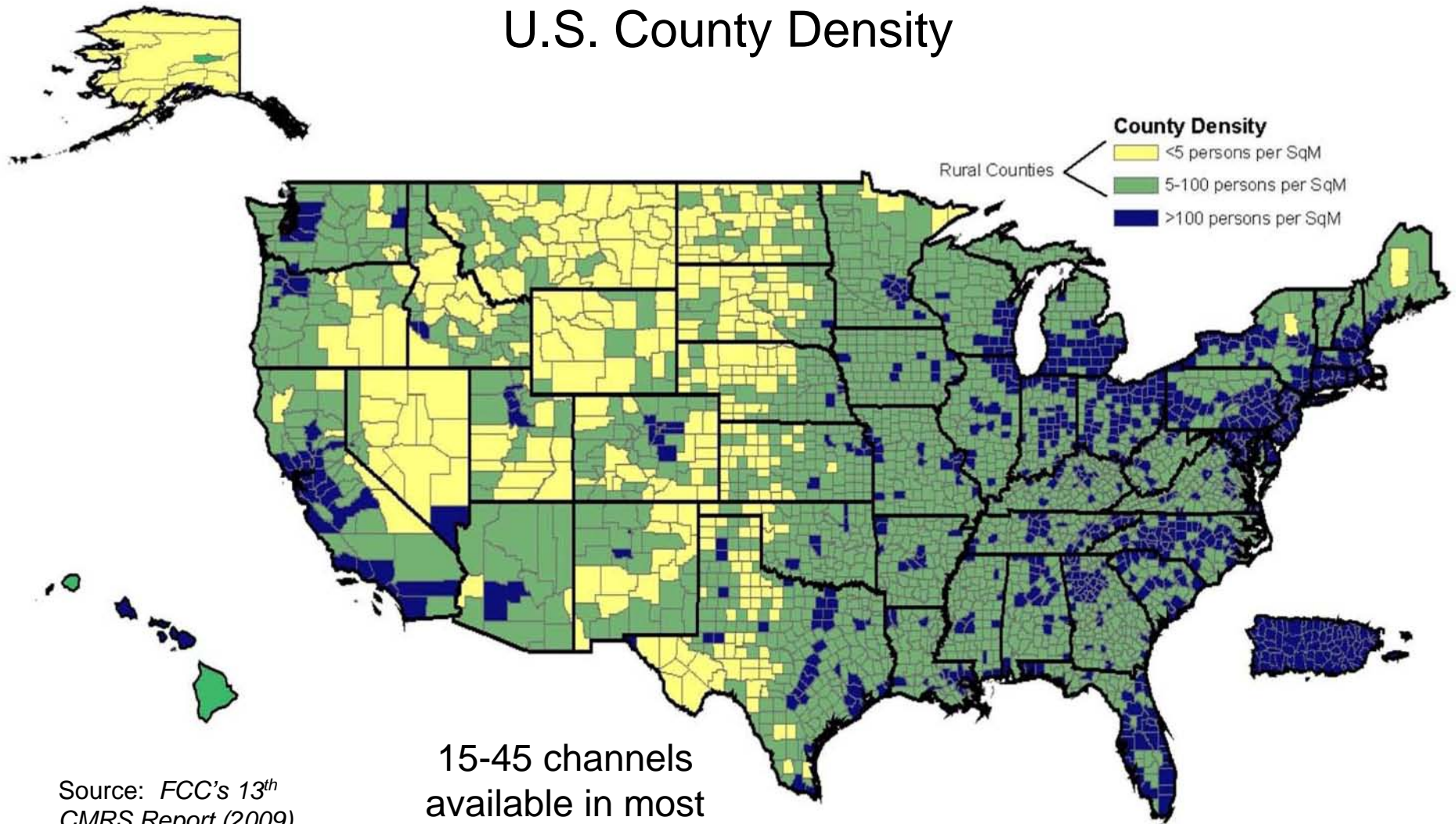


Source: *Ex Parte Letter*, October 1, 2009, filed in ET Dkt. 04-186 by Wiltshire & Grannis LLP, on behalf of Dell, Inc., Microsoft Corp., and Spectrum Bridge Inc.



# Substantial White Space in Rural Areas

## U.S. County Density



Source: FCC's 13<sup>th</sup>  
CMRS Report (2009)

15-45 channels  
available in most  
rural areas



# *Chronology of Major Events*

- October 18, 2006 – FCC releases First R&O/Further Notice inviting comment on licensed operations in TV bands
- October 2, 2007 – FiberTower and RTG file their “White Paper” proposing a licensed, fixed model
- January-October, 2008 – Sprint Nextel, T-Mobile, NTCA, COMPTTEL, and the Rural Independent Competitive Alliance file letters of support
- June 25, 2008 – COMPTTEL, RTG, Sprint Nextel, and FiberTower submit draft of proposed technical rules

# *Chronology of Major Events*

- October 29, 2008 – RTG, COMPTTEL, Sprint Nextel, and FiberTower submit revised proposed technical rules
- November 4, 2008 – FCC adopts Second R&O/MO&O
- March 19, 2009 – FiberTower, RTG, COMPTTEL, and Sprint Nextel file Petition for Reconsideration
- June 12, 2009 – DTV transition completed
- July 14, 2009 – FiberTower, RTG, COMPTTEL, and Sprint Nextel file Request for Expedited Consideration of their Petition for Reconsideration



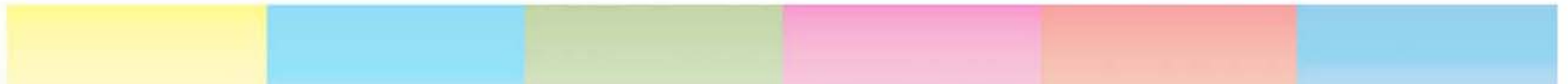
# *Benefits of Licensed, Fixed Use*

- Ideal for long-range, inexpensive wireless backhaul, particularly in rural areas
  - Current high cost of backhaul is the key factor limiting wireless broadband deployment in rural areas
- Equipment available now; would spur immediate broadband deployment to unserved and underserved rural areas and benefit consumers directly
- Fosters regulatory certainty and protects incumbent users, particularly broadcasters
- Other unlicensed or licensed uses not precluded



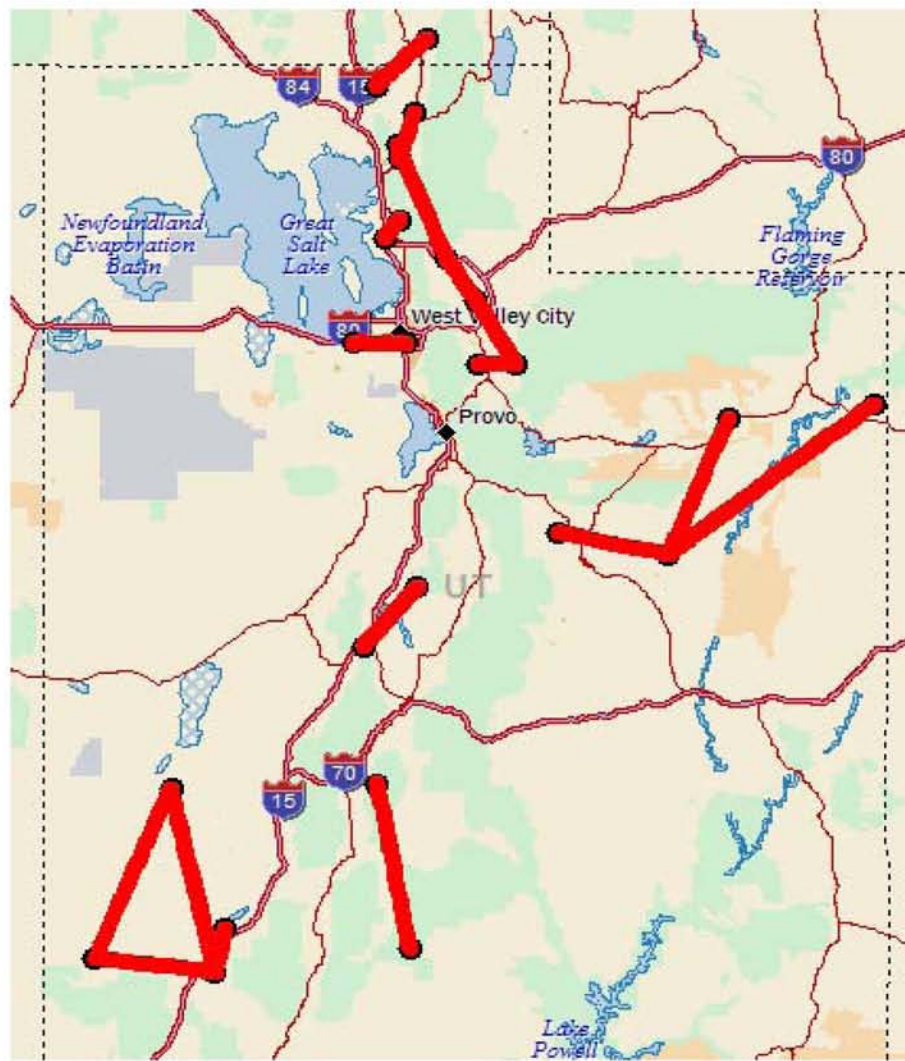
# *Licensing*

- Site-by-site basis under Part 101
- Only on UHF TV Channels 21-35 (512-596 MHz) and 39-51 (620-698 MHz)
- Make available six vacant channels in rural counties; must be 2nd or greater adjacent channel to TV broadcast station
- Also make available 3rd or greater adjacent channels in all counties

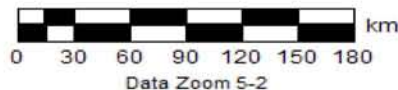


# TV Band Links in Use Today

- 25 licensed TV band fixed links in Utah:
  - range in length from 11.7 km (7.3 mi.) to 131.3 km (81.6 mi.)
  - six links longer than 65 km (40 mi.)
  - average length is 51 km (32 mi.)



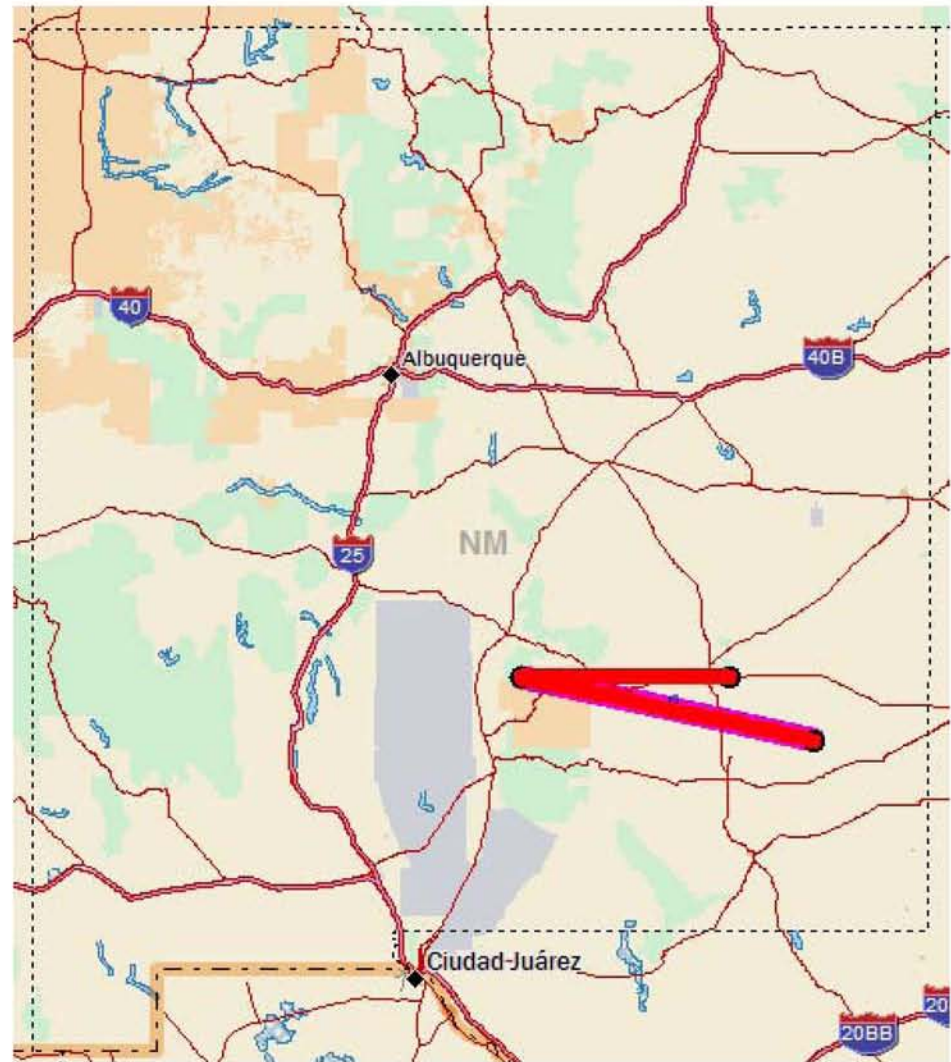
Data use subject to license.  
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# *Longest TV Band Link (116 mi.)*

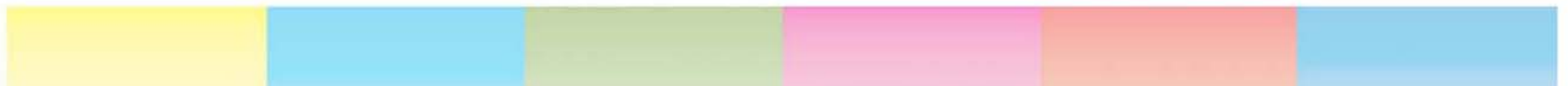
WPNI810:

- TV intercity relay, formerly licensed to Acme Television License of New Mexico
- two paths
- Buck Peak/Ruidoso to Roswell, 130 km (81 mi.)
- Buck Peak/Ruidoso to rural Chaves County, 186.5 km (116 mi.)
- Both use 62 dBm EIRP and 18 dBi gain antennas
- Buck Peak 2700 m higher elevation than rural Chaves County path end



# *TV Band Path Lengths*

- With urban power limits (24 dBW/6 MHz), modeling indicates path lengths of ~40 miles w/ 99.995% reliability
- With rural power limits (35 dBW/6 MHz), modeling indicates path lengths of ~70 miles w/ 99.995% reliability
  - Distances can be greater from mountain-top locations
  - Distances can be shorter depending on terrain roughness and multipath conditions
  - Rain fading and atmospheric absorption not a factor at UHF (but are factors for microwave bands)



# TV Band vs. Microwave Antennas

## Smaller, Lighter, Less Expensive



### PR-TV series

#### PARAFLECTOR® ANTENNA

15.5 to 17 dBd gain  
470 to 862 MHz



PR-TV	Antenna	HP10-107-D1A
1.7 X 0.9 m (68" X 36")	Size	3 m (10 ft) diameter
38 lb.	Weight	575 lb.
\$1,664 for two, plus installation	Cost	\$26,960 for two, plus installation



### HP10-107-D1A

#### Parabolic Shielded Antenna

48 dBi  
10.2-10.7 GHz



# Microwave Path Lengths

*Using FCC's ULS database for Utah*

Band	# Links	Avg. Length (km)	Max. Length (km)	Ant. Gain (dBi)	Ant. Size (Feet)
UHF TV	25	51.1	186.5	16-18	3'x5.5'
6 GHz	1,652	51.6	166	38.8-46.4*	6'-15'
11 GHz	682	25.1	99.7	33.7-49.8	4'-10'
18 GHz	318	11.9	48.1	30-48.5	8'
23 GHz	176	4.2	20	30-46.9	1'-4'

- 32 links > 130 km (80 mi.): all use 42-45.6 dBi gain antennas (10'-15')
- 313 links w/6' antennas: avg. len. 32 km, max 100 km



# Spectrum Usage – What's Available

Frequencies	Typical Path Length	Maximum Channel Bandwidth	Maximum Channel Capacity (typical)	Minimum Dish Diameter	Typical Weight, including mount
400 – 700 MHz (in Progress)	30 - 75+ Miles	6 MHz	25 Mbps*	< 3x6 Ft (smaller available for different applications)	< 35 lbs
4 GHz	20+ Miles	20 MHz	DS-3+	8 Ft	500 lbs
6.1 GHz	20+ Miles	30 MHz	OC-3	6 Ft	360 lbs
6.7 GHz	20+ Miles	10 MHz	DS-3	6 Ft	360 lbs
10 GHz	10 Miles	5 MHz	16 x T1	2 Ft	33 lbs
11 GHz	8 Miles	40 MHz	OC-3	2 Ft	33 lbs
18 GHz	4 Miles	80 MHz	OC-3, OC-3+	2 Ft	33 lbs
23 GHz	2 Miles	50 MHz	OC-3	1 Ft	21 lbs
24 / 39 GHz	1.5 Miles	200-700 MHz	1 Gbps	9" (in market)	< 20 lbs

\* Assumes 64 QAM. 50 Mbps achievable by using two 6 MHz TV channels or two antennas with different polarizations;

> 40 Mbps may be achievable with 128 QAM over shorter distances

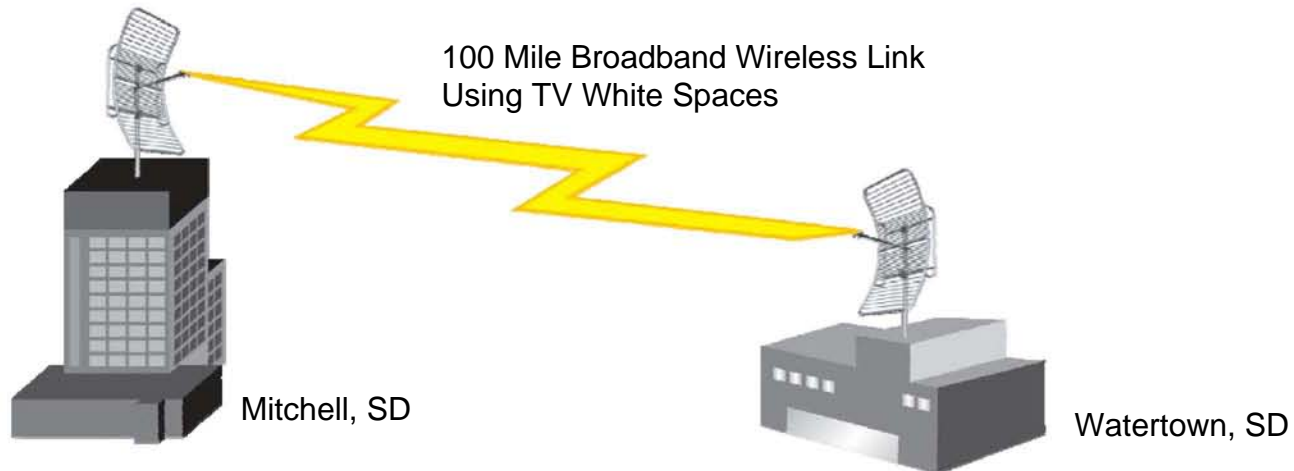


# *Data Rates*

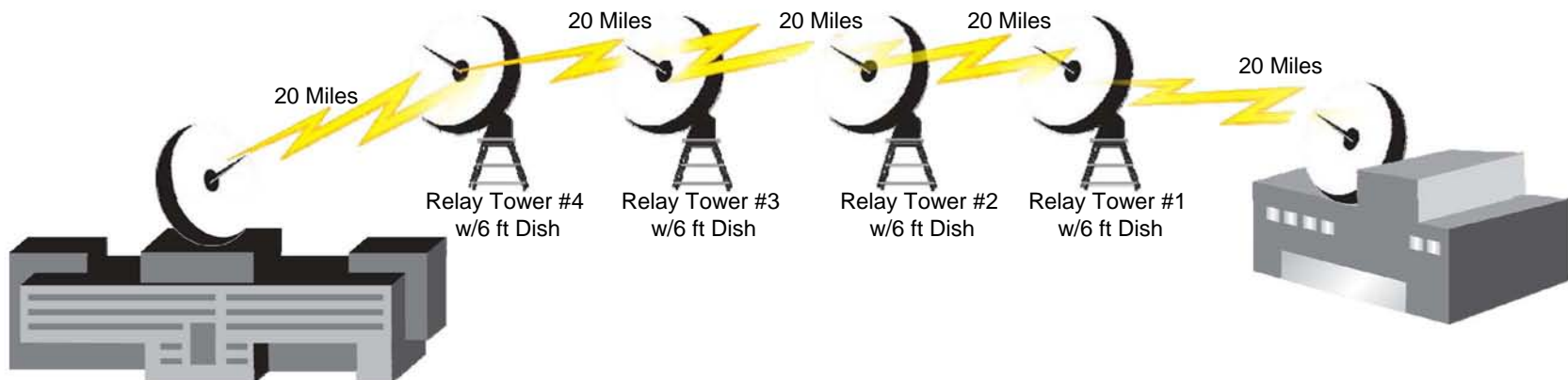
- When received signal-to-noise ratio is sufficient, links would be able to operate with up to 128 QAM (maximum data rate ~ 41 Mbps in 6 MHz channel)
  - 64 QAM likely to be more typical; max. data rate ~ 28 Mbps gross, and 20-25 Mbps net after coding
  - Rate could be doubled by using dual polarization
  - Rates could be less for longer links with low received signal-to-noise ratio



# 100 Mile Broadband Connection Comparison

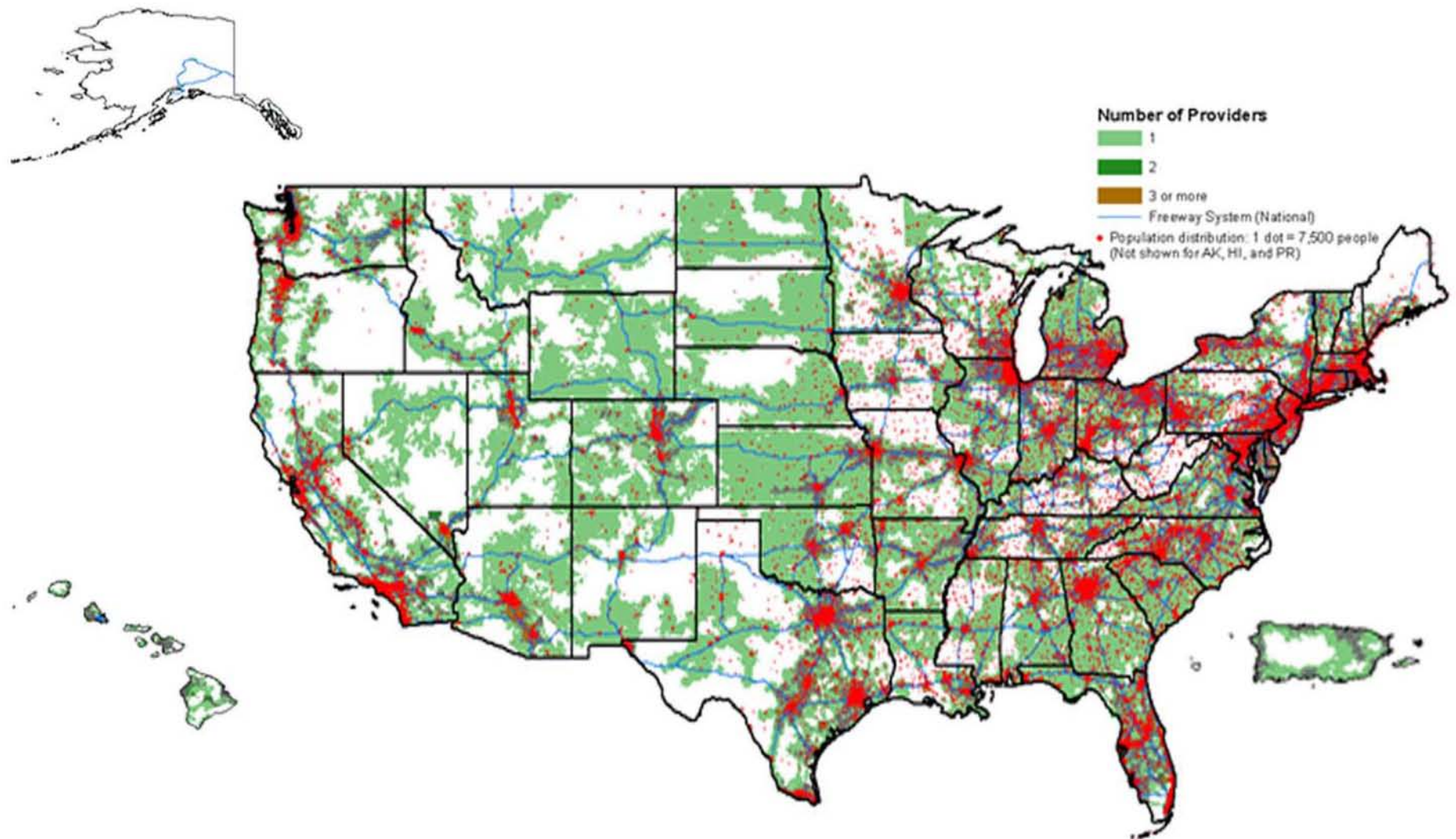


100 Miles using TV White Spaces (450-698 MHz): Small lightweight grill-style antenna fits on building/tower. Cost <\$100,000 - \$200,000



6 GHz or 3.65 GHz. Total cost: >\$3 million. Fiber Optic costs even more!

# Population Areas w/o Mobile Broadband



Source: FCC's 13<sup>th</sup> CMRS Report (2009)